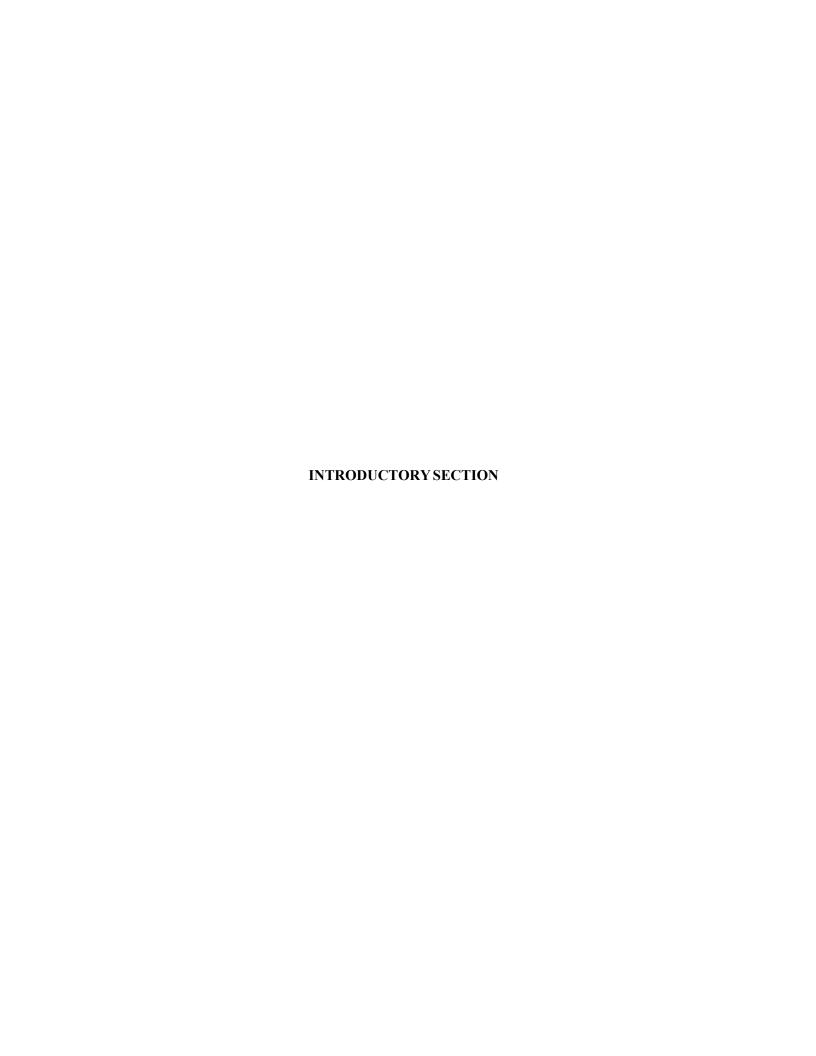
# TEXOMA COUNCIL OF GOVERNMENTS ANNUAL FINANCIAL REPORT APRIL 30, 2025

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September 18, 2025

Edwina Lane President of the Governing Board Texoma Council of Governments 1117 Gallagher Drive, Suite 470 Sherman, Texas 75090

Texoma Council of Governments (TCOG) Annual Financial Report including financial statements and supplementary information for fiscal year ended April 30, 2025, is submitted for your review and acceptance. This report was prepared in accordance with TCOG's bylaws. We believe the data presented is accurate in all material aspects; that it is presented in a manner designed to fairly set forth the financial position and results of TCOG operations as measured by the financial activity of its various grants and contracts; and, that all disclosures necessary to enable the reader to gain maximum understanding of TCOG's financial affairs and to satisfy Federal and State requirements of applicable grants are included. Standards issued by the Office of Management and Budget Uniform Guidance and GASB Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments, as amended and interpreted, as of April 30, 2025, were followed in the operation and audit of TCOG. Also, the Texas Grant Management System requirements were followed in the preparation of this report.

#### ACCOUNTING SYSTEM AND BUDGETARY CONTROL

TCOG's accounting records are maintained on a modified accrual basis, with revenues recorded when susceptible to accrual and expenditures recorded when liabilities are incurred, if measurable. This policy is implemented by generally accepted accounting principles and the Common Rule.

Budgetary amounts reported on the schedule of revenues and expenditures in memorandum form are monitored monthly for variances by TCOG staff. Variances are dealt with on an individual basis, according to contractual requirements of the specific grant or contract.

#### INTERNAL CONTROLS

In developing and improving TCOG's accounting system, consideration is given to the adequacy of internal controls. Internal controls are designed to protect TCOG assets, prevent fraud and to insure economy and efficiency of operations within limitations. Internal controls are developed to assure management, and funding sources, of the integrity of the accounting and reporting systems.



#### REPORTING ENTITY AND SERVICES

TCOG operations are controlled by grant, or contract arrangements, with the United States of America and the State of Texas. For the fiscal year ended April 30, 2025, the largest sub-grantee of TCOG is Tri-County Senior Nutrition Project (Tri-County). Tri-County contracts with an independent public accounting firm for an annual audit of its operations. The resulting audit report will be presented to the Governing Body for review and approval upon receipt.

#### **FUNCTIONAL ACTIVITIES**

During the fiscal year ended April 30, 2025, TCOG, through grants and contracts, operated the Area Agency on Aging of Texoma, Community and Economic Development and Planning Activities, Criminal Justice Planning, Homeland Security Planning, Emergency 911, Weatherization Assistance Program, Comprehensive Energy Assistance Program, Section 8 Housing, and other programs for the Texoma Region.

#### **CASH MANAGEMENT**

Cash maintained in the general account is not invested in interest bearing instruments because of the restrictions placed on federal funds by the United States Treasury. Funds received from local units of government for matching grants are deposited into an interest-bearing account, including a minimal deposit in TexPool, a division of the Texas State Treasury. The interest earned on local funds is used to match grant requirements, reduce future local government contributions, and satisfy any costs not allowed by grant conditions.

#### **FIXED ASSETS**

Fixed assets are recorded at cost from grant funds or local funds. Fixed assets purchased from local funds are depreciated and grants are charged accordingly in conformity with Office of Management and Budget Uniform Guidance.

#### **ANNUAL AUDIT**

TCOG's bylaws require that an annual audit be made of its financial accounts and transactions for the preceding fiscal year. In 1997, the Office of Management and Budget (OMB) revised Circular A-133 to include units of local government. This circular requires that grantors of the United States of America perform audits which meet the requirements of the Single Audit Act Amendments of 1996. In December 2014 the OMB implemented the *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, commonly referred to as the Uniform Guidance, which



synthesizes and supersedes guidance from previous OMB circulars. In accordance with Uniform Guidance requirements, the Annual Audit Report is contained herein for your review and consideration.

#### CERTIFICATION OF INDIRECT COST PERCENTAGE

The undersigned Executive Director hereby certifies that based upon the enclosed audited financial data, TCOG's indirect cost for fiscal year ended April 30, 2025, was 4.96% of total expenditures and did not exceed 15% of total expenditures, as defined by The Local Government Code, Chapter 391, 586.(f)(1).

#### **OVERVIEW**

The Annual Financial Report contains an unmodified opinion. There are no significant control deficiencies, questioned or disallowed costs, or material weaknesses. The audit firm has not issued a separate management letter that would need to be provided to the public or funding agencies.

We would like to express our appreciation to everyone associated with the preparation of this Annual Audit Report. We would also like to thank the Members of the Governing Body for their direction and support in the financial operations of Texoma Council of Governments.

Respectfully submitted,

Eric Bridges

**Executive Director** 

Enthuly

Cc: Texoma Council of Governments Governing Board Members

**Enclosure** 

# texoma council of governments member governments 2024-2025

#### **COUNTIES (3)**

Cooke	Fannin	Grayson
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# CITIES/TOWNS (28)

City of Bells	City of Howe	City of Southmayd
City of Bonham	City of Knollwood	City of Tioga
City of Callisburg	City of Ladonia	City of Tom Bean
City of Collinsville	City of Leonard	City of Trenton
City of Denison	City of Lindsay	City of Van Alstyne
City of Dodd City	City of Muenster	City of Whitesboro
City of Ector	City of Pottsboro	City of Whitewright
City of Gainesville	City of Ravenna	Town of Windom
City of Gunter	City of Savoy	

# SCHOOL DISTRICTS (9)

City of Honey Grove

Bells ISD	Dodd City ISD	Pottsboro ISD
Bonham ISD	Fannindel ISD	Sam Rayburn ISD
Denison ISD	Honey Grove ISD	Savoy ISD

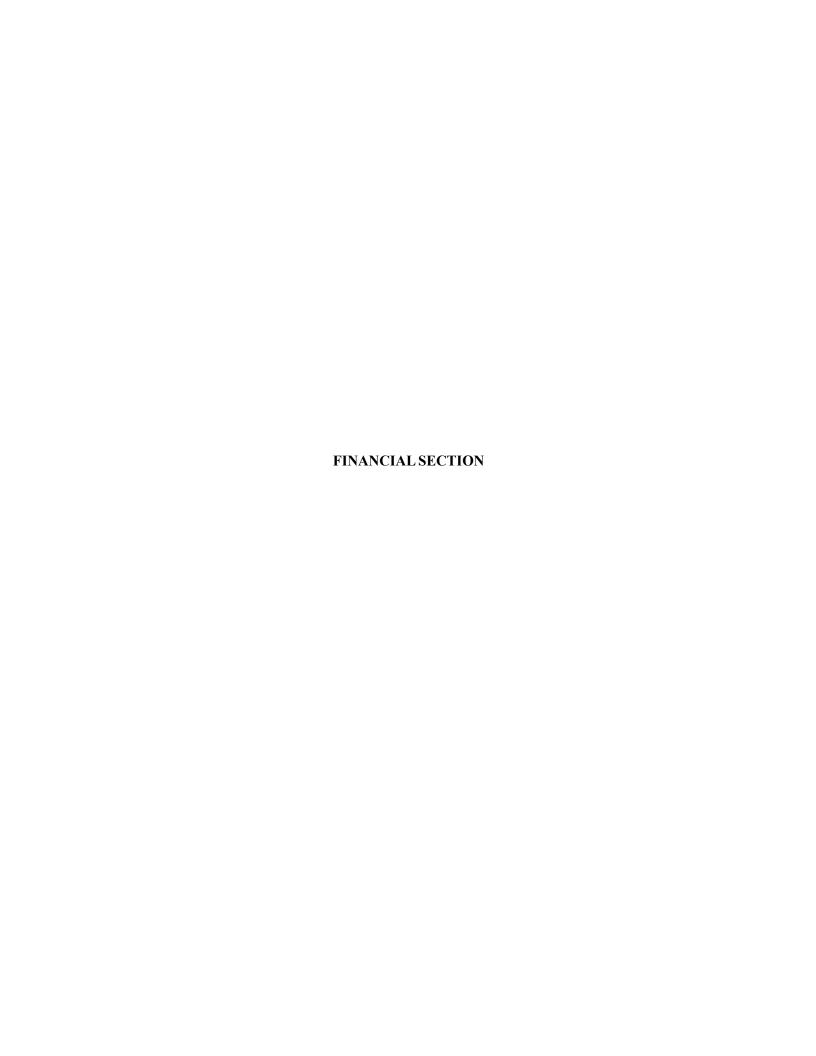
City of Sherman

### **COMMUNITY COLLEGE DISTRICTS (2)**

Grayson College North Central Texas College

#### **ASSOCIATE MEMBERS (3)**

Bonham Chamber of Commerce
Denison Chamber of Commerce
Sherman Chamber of Commerce





Plano Office 5908 Headquarters Drive Suite 300 Plano, Texas 75024 469.776.3610 Main

whitleypenn.com

#### **Independent Auditor's Report**

To the Board of Directors Texoma Council of Governments Sherman, Texas

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Texoma Council of Governments (the Council), as of and for the year ended April 30, 2025, and the related notes to the financial statements, which collectively comprise the Council's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Texoma Council of Governments, as of April 30, 2025, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Council, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Council's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and
  design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis,
  evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are
  appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Council's
  internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Council's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted budgetary comparison information that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Council's basic financial statements. The Schedule of Revenues and Expenditures by Object – Special Revenue Funds, Real Estate Assessment Center Financial Assessment Subsystem (FASS-PH) Financial Data Schedules (FDS) as required by the U.S. Department of Housing and Urban Development Real Estate Assessment Center (REAC), and the Schedule of Expenditures of Federal and State Awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and the Texas Grant Management Standards are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Revenues and Expenditures by Object - Special Revenue Funds, Real Estate Assessment Center Financial Assessment Subsystem (FASS-PH) Financial Data Schedules (FDS), and the Schedule of Expenditures of Federal and State Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated September 18, 2025, on our consideration of the Council's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Council's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Council's internal control over financial reporting and compliance.

Plano, Texas

September 18, 2025

Whitley FERN LLP



Management's Discussion and Analysis Year Ended April 30, 2025

This discussion and analysis of Texoma Council of Governments (TCOG) financial performance provides an overview of TCOG financial activities for the fiscal year ended April 30, 2025, and should be read in conjunction with TCOG financial statements.

#### **Financial Highlights**

At April 30, 2025, total assets were \$8,872,877 compared to \$8,784,875 for the prior year; total liabilities were \$4,633,521 compared to \$4,588,693 for the prior year. The increases are due to cash and pooled investments and accounts receivable increasing over the prior year. Total net position was \$4,239,366 compared to \$4,061,873. Of this amount, \$535,788 was unrestricted compared to the prior year unrestricted amount of \$547,817.

For the fiscal year ended April 30, 2025, total revenues were \$22,768,039 compared to \$24,367,663 for the prior year; total expenses were \$22,590,546 compared to \$23,578,536 for the prior year. The 7% net decrease in total revenues is the combined net of funding changes from the major funds. The categories of Department of Housing and Urban Development, Department of Health and Human Services, Other Programs and General Fund experienced an increase in revenues. Commission on State Emergency Communications (CSEC) and Department of Housing and Community Affairs experienced a decrease in revenues. The 4% decrease in total expenditures resulted from increased expenditures in the same programs that had an increase in revenue except CSEC which had an increase in expenditures, as did the General Fund.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to TCOG's basic financial statements which are comprised of: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to financial statements. This report also contains other supplementary information, in addition to the basic financial statements themselves.

#### Government-Wide Financial Statements.

The government-wide financial statements are designed to provide readers with a broad overview of TCOG's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of TCOG's assets, liabilities and deferred inflows, with the difference between the three reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of TCOG's financial position.

The statement of activities presents information showing how TCOG's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected grant revenues and earned but unused leave).

**Fund Financial Statements.** A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. TCOG, like state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Management's Discussion and Analysis (continued) Year Ended April 30, 2025

**Notes to the Financial Statements.** The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 15-29 of this report.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also contains certain supplementary information concerning TCOG's funding resources. This information begins on page 30 of this report. Additionally, the lease payments reflected in deferred inflows of resources in the prior year were paid and, this year, there were not additional lease payments material to the financial statements.

#### **Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of TCOG, assets exceeded liabilities by \$4,239,366 at April 30, 2025, compared to \$4,061,873 for the prior year.

The most significant portion of TCOG's net position (55%) reflects its net investment in capital assets (e.g. land, buildings, equipment), less any related debt used to acquire those assets that are still outstanding. TCOG uses these capital assets to carry out its mission; consequently, these assets are not available for future spending. Although TCOG's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

TCOG's net position increased \$177,493 over the prior year primarily as a result of an increase in overall income over the prior year.

Management's Discussion and Analysis (continued) Year Ended April 30, 2025

The following table reflects the condensed statement of net position of TCOG at April 30, 2025, compared to the prior year:

# Texoma Council of Government's Statement of Net Position

	To	otal	Percent			
	2025	2024	Change			
Assets:	_		_			
Current Assets	\$5,617,677	\$5,262,582	7%			
Capital Assets	3,255,210	3,522,293	-8%			
Total Assets	8,872,887	8,784,875	1%			
Liabilities:						
Current Liabilities	3,585,234	3,384,686	6%			
Noncurrent Liabilities	1,048,287	1,204,007	-13%			
Total Liabilities	4,633,521	4,588,693	1%			
Deferred Inflows of Resources - Leases		134,309				
Net Position:						
Net Investment in Capital Assets	2,333,014	2,438,084	-4%			
Restricted	1,370,564	1,075,972	27%			
Unrestricted	535,788	547,817	-2%			
Total Net Position	\$4,239,366	\$4,061,873	4%			

Management's Discussion and Analysis (continued) Year Ended April 30, 2025

The following table compares the revenue and expenses for the 12 months ended April 30, 2025 and 2024:

#### Texoma Council of Government's Changes in Net Position

	To	Total				
	2025	2024	Change			
Revenues:						
Program Revenues:						
Operating Grants and Contributions	\$22,444,826	\$24,110,342	-7%			
General Revenues:						
Grants and Contributions Not Restricted	ed					
to Specific Programs	304,153	239,495	27%			
Interest Income	19,060	17,826	7%			
Total Revenue	22,768,039	24,367,663	-7%			
Expenses:						
General Government	297,443	275,022	8%			
Aging and Disabilities	3,505,260	3,528,708	-1%			
Community and Economic Development	1,862,133	2,087,892	-11%			
Housing and Client Services	16,896,954	17,673,084	-4%			
Interest on Long-Term Debt	28,756	13,830	108%			
Total Expenses	22,590,546	23,578,536	-4%			
Change in Net Position	177,493	789,127				
Net Position, Beginning	4,061,873	3,272,746				
Net Position, Ending	\$ 4,239,366	\$ 4,061,873				

#### Financial Analysis of TCOG's Funds

As noted earlier, TCOG uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. In addition to this Annual Audit Report, TCOG is monitored by various grantor funding agencies throughout the year.

Governmental Funds provide information on short-term inflows and outflows and balances of spendable resources, which is useful in assessing the Council's financing requirements. In particular, the unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Council's governmental funds reported a combined ending fund balance of \$2,032,446, an increase of \$288,860 as compared to the prior year. Approximately 20% or

Management's Discussion and Analysis (continued) Year Ended April 30, 2025

\$415,282 constitutes unassigned fund balance. The \$415,282 of unassigned fund balance is the net of \$601,158 of unassigned general fund balance and a deficit (\$185,876) in unassigned fund balance in a special revenue fund.

Because the deficit fund balance in the special revenue funds is a result of timing differences between the grant and fiscal year, there is no impact to the general fund unassigned fund balance's availability. Further, it is the opinion of Management, that there is no risk the general fund will have to cover the deficit in the special revenue funds as a portion of the amount has been reimbursed by the grantor subsequent to year end and the other portion will be recovered as unearned revenue is recognized in subsequent years.

Approximately 8%, or \$164,076, constitutes non-spendable fund balance, which are funds that are either in non-spendable form, or funds that are legally or contractually required to be maintained intact. The amount committed by the Board of Directors is \$82,524 and is committed for future debt payments and building needs. The remainder of the fund balance is restricted to indicate that it is not available for new spending because it has already been restricted for specific purposes as defined by grants.

The general fund is the Council's chief operating fund. Approximately 78%, or \$601,158, of the total General Fund balance on April 30, 2025 is unassigned and available for spending at the Council's discretion. The fund balance of the Council's general fund decreased \$5,732 during the current fiscal year.

The Council's Special Revenue Funds consist of the following funds: US Department of Housing and Urban Development (HUD), Commission on State Emergency Communications (CSEC), The Texas Department of Housing and Community Affairs (TDHCA), The Texas Department of Health and Human Services (THHS), and Other Programs. The net position for the Special Revenue funds increased by \$294,592 for the current fiscal year. This increase is primarily due to rent paid in advance on the HUD Section 8 program.

#### **TCOG Budget and Economic Factors**

TCOG's annual budget is a management tool that assists users in analyzing financial activity for the fiscal year ending April 30. TCOG's primary funding sources are federal, state, and local grants, which have grant periods that may or may not coincide with TCOG's fiscal year. These grants normally are for a 12-month period; however, they can be awarded for periods shorter or longer than 12 months. Because of TCOG's dependency on grant funding, greater emphasis is placed on complying with individual grant budgets. Since TCOG is primarily dependent of federal, state, and local grant funding for operations, it is affected more by the federal and state budget than local economic conditions. The demand for TCOG services to the public is dependent on local economic conditions.

#### **Capital Asset and Debt Administration**

Capital Assets. TCOG's capital assets for its governmental activities as of April 30, 2025, amounts to \$3,255,210 compared to \$3,522,293 for the prior year (both amounts are net of accumulated depreciation/amortization). Capital assets includes the office building in Sherman, Texas, together with improvements, right-to-use lease assets, and other grant and non-grant related equipment. Details of TCOG's capital assets are continued in the notes to the financial statements.

Management's Discussion and Analysis (continued) Year Ended April 30, 2025

**Lease and Right-to-Use Assets.** TCOG had a prior year lease receivable of \$145,415 that was retired or written off throughout the current year for a current lease receivable of \$0. This resulted in a loss on lease of \$10,368.

**Long-Term Liabilities.** On April 30, 2025, TCOG had total long-term liabilities of \$1,048,287 compared to \$1,204,007 for the prior year. Of this amount, \$827,228 comprises debt secured by the office building located at 1117 Gallagher Drive, Sherman, Texas. The prior year amount was \$983,471. Additional information on TCOG's long-term debt can be found in the notes to the financial statements.

#### **Requests for Information**

This financial report is designed to provide the Governing Board as well as citizens, taxpayers, and creditors with a general overview of TCOG's finances and to show TCOG's accountability for the money it receives. To request additional information, please contact Eric Bridges, TCOG's Executive Director, at 1117 Gallagher Drive, Suite 470, Sherman, Texas 75090, phone (903) 813-3512.



# Statement of Net Position April 30, 2025

		vernmental Activities
ASSETS		
Current Assets		
Cash and Pooled Investments	\$	2,332,122
Accounts Receivable		3,071,496
Under Allocated Cost Pools		49,983
Prepaid Items	_	164,076
Total Current Assets		5,617,677
Noncurrent Assets		
Capital Assets, Net of Accumulated Depreciation/Amortization:		
Buildings and Improvements		1,639,013
Furniture, Vehicles, and Other Equipment	_	1,616,197
Total Capital Assets Net of Accumulated Depreciation/Amortization	_	3,255,210
Total Noncurrent Assets		3,255,210
Total Assets	_	8,872,887
LIABILITIES		
Accounts Payable and Accrued Liabilities		1,478,660
Accrued Wages		142,334
Unearned Revenue		1,964,240
Total Current Liabilities		3,585,234
Noncurrent Liabilities		
Due Within One Year		171,964
Due In More Than One Year		876,323
Total Noncurrent Liabilities		1,048,287
Total Liabilities		4,633,521
NET POSITION		
Net Investment in Capital Assets		2,333,014
Restricted		1,370,564
Unrestricted	_	535,788
Total Net Position	\$	4,239,366

# Statement of Activities Year Ended April 30, 2025

		Program Revenues Operating Grants and Expenses Contributions			Rei C Nei Gov	(Expense) venue and hange in et Position Total vernmental
General Government	\$	297,443	\$	-	\$	(297,443)
Aging and Disabilities		3,505,260		3,511,621		6,361
Community and Economic Development		1,862,133		1,860,322		(1,811)
Housing and Client Services		16,896,954		17,072,883		175,929
Interest on Long-Term Debt and Leases		28,756				(28,756)
Total Governmental Activities	\$	22,590,546	\$	22,444,826		(145,720)
General Revenues						
Local Grants an	ıd Co	ntributions not	Restric	ted to		
Specific P	rogra	ams				304,153
Unrestricted Inv	vestn	nent Income				19,060
	Tota	al General Rev	enues			323,213
Change in Net Position		177,493				
Net Position - Beginn	ing					4,061,873
Net Position - Ending					\$	4,239,366

# Balance Sheets –

# Governmental Funds

# Year Ended April 30, 2025

	General	of I	Department Housing and Urban evelopment	State	nmission on Emergency munications	Dep Ho Co	Texas artment of using and ommunity Affairs	H	Texas artment of ealth and an Services	Other ograms	Total Governmental Funds
ASSETS										 	
Cash and Pooled Investments	\$ 568,377	\$	1,300,124	\$	462,842		-	\$	-	\$ 779	\$ 2,332,122
Accounts Receivable	7,885		-		128,615		2,361,258		420,488	153,250	3,071,496
Due From Other Funds	148,560		29,329		-		129,168		17,450	195,739	520,246
Under Allocated Indirect Cost Pools	49,983		-		-		-		-	-	49,983
Prepaid Items	88,228				75,848				-		164,076
Total Assets	\$ 863,033	\$	1,329,453	\$	667,305	\$	2,490,426	\$	437,938	\$ 349,768	\$ 6,137,923
LIABILITIES											
Accounts Payable	\$ 67,294	\$	188,160	\$	52,816	\$	1,001,813	\$	134,944	\$ 33,631	\$ 1,478,658
Accrued Wages	23,829		19,218		9,390		38,614		35,762	15,520	142,333
Due to Other Funds	-		-		510,890		-		-	9,356	520,246
Unearned Revenue			4,089		204,237		1,327,607		246,643	 181,664	1,964,240
Total Liabilities	\$ 91,123	\$	211,467	\$	777,333	\$	2,368,034	\$	417,349	\$ 240,171	\$ 4,105,477
FUND BALANCES											
Non-Spendable	88,228		-		75,848		-		-	_	164,076
Restricted	-		1,117,986		-		122,392		20,589	109,597	1,370,564
Committed	82,524		-		_		-		-	-	82,524
Unassigned, Reported in:											
Special Revenue Funds	-		-		(185,876)		-		-	-	(185,876)
General Fund	601,158		-		-		-		-	-	601,158
Total Fund Balances	771,910		1,117,986		(110,028)		122,392		20,589	109,597	2,032,446
Total Liabilities and Fund Balance	es <u>\$ 863,033</u>	\$	1,329,453	\$	667,305	\$	2,490,426	\$	437,938	\$ 349,768	\$ 6,137,923
Fund Balance - Total Governmental Funds (a	above)										2,032,446
Amounts reported for governmental activities Capital assets net of accumulated depreciation											
financial resources and therefore are not rep			_								3,255,210
Long-term liabilities are not due and payable reported in governmental funds.	in the current pe	riod an	nd therefore ar	e not							(1,048,290)
Net Position of Governmental Activities (pag	ge 10)										\$ 4,239,366

# Statements of Revenues, Expenditures, and Changes in Fund Balances –

# Governmental Funds

# Year Ended April 30, 2025

REVENUES	General	US Department of Housing a Urban Development	nd C	ommission on State Emergency Communications	Texas Department of Housing and Community Affairs	Texas Department of Health and Human Services	Other Programs	Total Governmental Funds
Federal	\$ -	\$ 9,948,0	28 \$	!	\$ 6,934,401	\$ 2,098,010	\$ 674,590	\$ 19,655,029
State	<b>-</b>	ψ <i>)</i> , <i>)</i> -10,0.	20 ψ	1,022,676	ψ 0,234,401 -	415,596	284,924	1,723,196
Local and In-Kind	240,082	14,5	32	2,256	175,872	674,277	199,614	1,306,683
Leases (As Lessee)	64,071	- 1,5	J <b>_</b>	-	-	-	-	64,071
Interest and Report Income	13,800	3,3	97	1,811	_	52	-	19,060
Total Revenues	317,953	9,966,0	_	1,026,743	7,110,273	3,187,935	1,159,128	22,768,039
EXPENDITURES								
Current								
General Government	107,077	-		-	-	-	_	107,077
Aging and Disabilities	-	-		-	-	3,181,241	324,019	3,505,260
Community and Economic Development	-	-		1,026,743	-	-	835,390	1,862,133
Housing and Client Services	-	9,676,7	79	-	7,095,139	-	-	16,771,918
Capital Outlay	10,302	-		-	21,353	-	-	31,655
Debt Service								
Note Payable Principal	156,243	-		-	-	-	-	156,243
Lease Financing Principal	13,119	-		-	14,004	-	-	27,123
Note Payable Interest	21,792	-		-	-	-	-	21,792
Lease Financing Interest	4,784				2,179			6,963
Total Expenditures	313,317	9,676,7	79	1,026,743	7,132,675	3,181,241	1,159,409	22,490,164
Excess (Deficiency) of Revenues								
Over Expenditures	4,636	289,2	<u> 28</u>	-	(22,402)	6,694	(281)	277,875
Report FINANCING SOURCES (USES)								
Gain or (Loss) on Lease	(10,368)	-		-	-	-	-	(10,368)
Proceeds From Debt and Leases				-	21,353			21,353
Total Report Financing Sources (Uses)	(10,368)			-	21,353			10,985
Net Change in Fund Balances	(5,732)	289,2	28	-	(1,049)	6,694	(281)	288,860
Fund Balances - Beginning	777,642	828,7	58	(110,028)	123,441	13,895	109,878	1,743,586
Fund Balances - Ending	<u>\$ 771,910</u>	\$ 1,117,9	<u>86</u> <u>\$</u>	(110,028)	\$ 122,392	\$ 20,589	\$ 109,597	\$ 2,032,446

Reconciliation of the Statements of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended April 30, 2025

Amounts recorded for governmental activities in the statement of activities (page 11) are different because:

Net Change in Fund Balance - Total Governmental Funds	\$	288,860
Principal paid on leases		27,123
Leases issued		(21,353)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization. This is the amount of capital assets and leases recorded in the current period.		31,656
Depreciation/Amortization on capital assets is reported in the statement of activities but does not require the use of current financial resources. Therefore, depreciation/amortization is not reported as expenditures in the governmental funds.		(298,739)
Other amounts, including the change in liability for accrued vacation leave payable, are not reported under the modified accrual basis of accounting utilized by governmental funds.		(6,297)
Current year long-term debt principal payments reported as expenditures in the governmental funds financial statements are shown as a reduction in debt in the government-wide financial statements.	_	156,243
Change in Net Position of Governmental Activities - Statement of Activities (page 11)	\$	177,493

Notes to Financial Statements April 30, 2025

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting and reporting policies of the Texoma Council of Governments (TCOG/Council) relating to the funds included in the accompanying basic financial statements conform to accounting principles generally accepted in the United States of America applicable to state and local governments. Generally accepted accounting principles for the Council are prescribed by the Governmental Accounting Standards Board (GASB).

#### A. <u>Description of the Reporting Entity</u>

The Council is a voluntary association of the local governmental units located within Cooke, Fannin, and Grayson Counties, in the State of Texas. The Council was organized January 23, 1968, under Article 1011 (m) of Vernon's (Texas) Annotated Revise Civil Statutes (subsequently revised to Chapter 391 of the Texas Local Government Code) to encourage and permit local units of governments to join and cooperate with one another to improve the health, safety, and general welfare of their citizens, and to plan for the future development of the communities, area and regions serviced by the Council.

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements include the Statement of Net Position and the Statement of Activities. These statements report financial information on all of the activities of the Council. The effect of interfund activity has been removed from these statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or identifiable activity is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific program. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given program; and 2) operating or capital grants and contributions that are restricted to meeting the operations or capital requirements of a particular program. Other items not properly included among program revenue are reported instead as general revenue.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Government fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available when it is collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Council considers revenue to be available if it is collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Notes to Financial Statements (continued) April 30, 2025

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met. Grant revenue, membership dues, and interest are susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the Council.

The Council reports the following major governmental funds:

The <u>General Fund</u> is the general operating fund of the Council. It is used to account for all financial resources except those that are required to be accounted for in other funds.

The <u>U.S. Department of Housing and Urban Development Fund</u> is a special revenue fund used to account for the federal grants awarded to the Council by the U.S. Department of Housing and Urban Development.

The <u>Commission on State Emergency Communications Fund</u> is a special revenue fund used to account for the state grants awarded to the Council by the Commission on State Emergency Communications.

The <u>Texas Department of Housing and Community Affairs Fund</u> is a special revenue fund used to account for the federal grants awarded by the U.S. Department of Energy passed through from the Texas Department of Housing and Community Affairs and the U.S. Department of Health and Human Services passed through from the Texas Department of Housing and Community Affairs.

The <u>Texas Department of Health and Human Services Fund</u> is a special revenue fund used to account for the federal and state grants awarded to the Council by the U.S. Department of Health and Human Services.

The <u>Other Programs Fund</u> is a special revenue fund used to account for all other federal, state, local grants, and other contributions related to these programs.

#### D. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### E. Assets, Liabilities, Deferred Inflow and Net Position or Fund Balance

Cash and Cash Equivalents

Cash includes amounts in demand deposits and certificates of deposits with an initial maturity of ninety days or less. Interest earned is based on the amount of funds invested.

Notes to Financial Statements (continued)
April 30, 2025

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Assets, Liabilities, Deferred Inflow and Net Position or Fund Balance (Continued)

Cash and Cash Equivalents (continued)

State statutes authorize the Council to invest in obligations of the United States, its agencies, certificates of deposits with banks and savings and local associations, banker's acceptances, commercial paper, mutual funds, investment pools, and repurchase agreements with underlying collateral of government securities. Investments for the Council are reported at fair value.

#### Prepaids

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

#### Accounts Receivable

Accounts receivable represent amounts due from agencies for the various programs administered by the Council. The receivable includes amounts due on programs closed-out and those in progress as of April 30, 2025. The Council considers all grants as fully collectible. Therefore, no allowance for doubtful accounts has been recorded.

#### Interfund Receivables, Payables, and Transfers

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Those related to goods and services type transactions are classified as "due to and from other funds." The Council had no long-term interfund loans (noncurrent portion) that are generally reported as "advances from and to other funds." Interfund receivables and payables between governmental funds result from temporary assistance between funds. These balances, along with transfers, are eliminated in the government-wide financials.

#### Unearned Revenue

Unearned revenue is recorded when amounts received have not been earned. Unearned revenue related to grant funds pertains to funds received, but not yet expended, as of April 30, 2025.

#### Capital Assets

Capital assets, which include buildings, furniture, equipment, and right-to-use assets are reported in the government-wide financial statements. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Repairs and maintenance are recorded as expenses. Renewals and betterments are capitalized. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation. At the commencement of a lease, the lease liability is measured based on the net present value of future lease payments using the incremental borrowing rate (IBR).

Notes to Financial Statements (continued)
April 30, 2025

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Assets, Liabilities, Deferred Inflow and Net Position or Fund Balance (Continued)

Capital Assets (continued)

Assets capitalized have an original cost of \$5,000 or more and over one year of useful life. Depreciation has been calculated on each class of depreciable property using the straight-line methods. Estimated useful lives are as follows:

Assets	<u>Years</u>
Furniture, Vehicles, and Other Equipment	3–15
Building Improvements	15
Buildings	39
Lease Assets	Based on the agreement

Depreciation on assets purchased with local funds is included in the computation of the indirect cost allocation rate.

#### Leases

#### Lessee

Leases are recognized as a lease liability and an intangible right-to-use lease asset in the government-wide financial statements. At the commencement of a lease, the lease liability is measured based on the net present value of future lease payments using the incremental borrowing rate (IBR). Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is amortized on a straight-line basis over the shorter of the lease term or the useful life of the underlying asset. Lease assets are reported with other capital assets and lease liabilities are reported with long- term debt on the statement of net position.

#### Lessor

TCOG is a lessor for noncancellable leases of property. TCOG recognizes a lease receivable and a deferred inflow of resources in the government-wide, governmental fund and proprietary fund financial statements.

At the commencement of a lease, TCOG initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of the lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments related to leases include how TCOG determines the discount rate it uses to discount the expected lease receipts to present value, lease term, and lease receipts.

- TCOG uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the non-cancellable period of the lease.
- Lease payments included in the measurement of the lease receivable are composed of fixed payments from the lessee, variable payments from the lessee that are fixed in substance or that

Notes to Financial Statements (continued) April 30, 2025

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Assets, Liabilities, Deferred Inflow and Net Position or Fund Balance (Continued)

Leases (Continued)

depend on an index or a rate, residual value guarantee payments from the lessee that are fixed in substance, and any lease incentives that are payable to the lessee.

TCOG monitors changes in circumstances that would require a remeasurement of its leases and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable. In the current year, the Council had leases that were retired or written off that resulted in a loss on lease of \$10,368. The Council did not have any leases that meet the recognition threshold at April 30, 2025.

#### Compensated Absences

Compensated Absences represents the estimated liability for accumulated and unpaid vacation, sick leave, and personal time for employees. Accumulated unpaid compensated absences is accrued at each payroll period. Full-time regular Council employees accumulate and vest in compensated absences on a sliding scale rate based on length of service and/or position in the organization up to a maximum of 27 days per year, limited at calendar year-end to 144 hours.

#### **Net Position**

For government-wide reporting, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

*Net investment in capital assets* consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets.

Restricted net position consists of restricted assets reduced by liabilities related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.

*Unrestricted* net position is the net amount of the assets, deferred outflows of resources, liabilities that does not meet the definition of the two preceding categories.

When both restricted and unrestricted resources are available for use, it is the Council's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Fund Balance

In governmental fund types, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called "fund balance." TCOG's governmental funds report the following categories of fund balance, based on the nature of any limitations requiring the use of resources for specific purposes.

*Nonspendable* fund balance represents amounts that are either not in a spendable form or are legally or contractually required to remain intact.

Notes to Financial Statements (continued)
April 30, 2025

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Assets, Liabilities, Deferred Inflow and Net Position or Fund Balance (Continued)

Fund Balance (continued)

Restricted fund balance includes amounts that can be spent only for the specific purposes stipulated by external resource providers such as grantors or enabling federal, state, or local legislation. Restrictions may be changed or lifted only with the consent of the resource providers.

Committed fund balance represents amounts that can be used only for the specific purposes determined by the adoption of an ordinance committing fund balance for a specified purpose by TCOG's Board prior to the end of the fiscal year. Once adopted, the limitation imposed by the ordinance remains in place until the resources have been spent for the specified purpose or the Board adopts another ordinance to remove or revise the limitation.

*Unassigned* fund balance represents the residual amount for the general fund that is not contained in the other classifications. The general fund is the only fund that reports a positive unassigned fund balance. Additionally, any deficit fund balance within the other governmental fund types is reported as unassigned.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Council considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the Council considers amounts to have been spent first out of committed funds, the assigned funds, and finally unassigned funds, as needed, unless the Board has provided otherwise in its commitment or assignment actions.

#### **Indirect Costs**

Indirect costs and central service IT costs are allocated to the grants in accordance with Uniform Guidance and the operating manuals of the various funding agencies. Indirect costs and central service IT costs are allocated to the grants as a percentage of total direct personnel costs. The percentage rates used to apply indirect costs and central service IT costs are determined by the Council's "Statement of Proposed Indirect Cost." This rate is based upon estimated costs and may result in over or under-application of indirect costs and central service IT costs when compared with actual costs versus audited costs. The cumulative balance of over or under-applied costs is used in the calculation of the indirect cost rate and the central service IT cost combined rate for future years.

#### F. Program Revenue

Amounts reported as program revenues include grants and contributions that are restricted to meeting the operations or capital requirements of a particular function or segment.

Notes to Financial Statements (continued)
April 30, 2025

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### G. Deferred Inflow

The deferred inflow of resources is measured at the value of the lease receivable plus any payments received at or before the commencement of the lease term that relate to future periods.

#### H. Implementation of New Accounting Standards

Effective for fiscal year 2025 reporting the Council adopted the following new standard issued by the Governmental Accounting Standards Board (GASB):

**GASB Statement No. 101** *Compensated Absences*, was issued in June 2022 and was effective for periods beginning after December 15, 2023. The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures.

#### 2. BUDGETARY INFORMATION

The Council's annual budget is a management tool that assists its users in analyzing financial activity for its fiscal year ending April 30th. The Board approves the financial plan for revenue and expenditures in all funds. The financial plan for the Special Revenue Funds is made on a project (grant) basis, spanning more than one year. Appropriations for all projects in the Special Revenue Funds lapse at the end of a contract period which may not coincide with the fiscal year-end of the Council. The appropriations for the General Fund lapse at the fiscal year-end. Although the financial plans are reviewed and approved by the Council's Board, they are not considered legally adopted annual budgets or appropriations. Accordingly, comprehensive budget and actual results are not presented in this report.

#### 3. DETAILED NOTES ON ALL FUNDS

#### Cash Deposits with Financial Institutions

Custodial Credit Risk - Deposits. Custodial credit risk for deposits is the risk that in the event of a bank failure, the Council's deposits may not be returned, or the Council will not be able to recover collateral securities in the possession of an outside party. The Council's policy requires deposits to be secured by collateral valued at market or par, whichever is lower, less the amount of the Federal Deposit Insurance Corporation insurance (FDIC). Deposited funds may be invested in certificates of deposits in institutions that are domiciled in the State of Texas. Collateral agreements must be approved prior to the deposit of funds as provided by law. The Council's carrying amount of deposits was \$2,010,206 and the bank's balances were \$2,332,122. Collateral pledged in the name of TCOG had an original par value of \$3,836,000 and a market value of \$3,836,000 as of April 30, 2025. As of April 30, 2025, the Council was not exposed to custodial credit risk.

The public funds investment pools in Texas are established under authority of the Interlocal Cooperation Act, Chapter 79 of the Texas Government Code, and are subject to the provisions of the Public Funds Investment Act (the Act), Chapter 2256 of the Texas Government Code. In addition to other provisions of the Act designed to promote liquidity and safety of principal, the Act requires

Notes to Financial Statements (continued) April 30, 2025

#### 3. DETAILED NOTES ON ALL FUNDS (continued)

Cash Deposits with Financial Institutions (continued)

Custodial Credit Risk – Deposits (continued) - Pools to: 1) have an advisory board composed of participants in the Pool and other persons who do not have a business relationship with the Pool and are qualified to advise the Pool; 2) maintain a continuous rating of no lower than AAA or AAAm or an equivalent rating by at least one nationally recognized rating service; and 3) maintain the market value of its underlying investment portfolio within one-half of one percent of the values of its shares.

TexPool has a credit rating of AAAm from Standard & Poor's Financial Services. Local government investment pools in this rating category meet the highest standard for extremely strong capacity to maintain principal stability and to limit exposure to principal losses due to credit risk. The pool invests in a high-quality portfolio of debt securities investments legally permissible for municipalities and school districts in the state.

As of April 30, 2025, the Council had the following investments:

		weighted Average
Investment Type	Amortized Cost	Maturity (Days)
Texas Local Government	\$82,524	39
Investment Pool (Texpool)		

Investments in TexPool are not insured or guaranteed by the FDIC or any other governmental agency. The Pool is measured at amortized cost and is not required to be reported by levels.

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. Investments with interest rates that are fixed for longer periods of time are more likely to be subject to increased variability in their fair values due to changes in the market interest rates. The Council manages its exposure to market price changes by avoiding over-concentration of assets in a specific maturity sector, limitation of average maturity of operating funds investments to less than eighteen months, and avoidance of over-concentration of assets in specific instruments other than U.S. Treasury Securities and authorized investment pools.

Credit risk is the risk that an issuer of an investment will not fulfill its obligations to the holder of the investment. This type of risk is typically expressed in terms of the credit ratings issued by a nationally recognized statistical rating organization. The Council reduces the risk of issue default by limiting investments to those instruments allowed by the Public Funds Investment Act, Chapter 2256, Texas Government Code. As of April 30, 2025, Texpool's investments credit rating was AAAm (Standard & Poor's).

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The Council's investment balance consists of only pooled accounts as described above.

Custodial Credit Risk -Investments: This is the risk that, in the event of the failure of the counterparty, the Council will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investments in external investment pools are considered unclassified as to credit risk because they are not evidenced by securities that exist in physical or book entry form.

Notes to Financial Statements (continued) April 30, 2025

# 3. DETAILED NOTES ON ALL FUNDS (continued)

#### Capital Assets

Below is a summary of capital assets and related depreciation/amortization as of and for the year ended April 30, 2025:

	F	Beginning						Ending
	]	Balance_	<u> </u>	Additions	Ret	irements		Balance
Governmental Activities								
Capital Assets, being Depreciated/Amortized								
Buildings	\$	1,550,000	\$	-	\$	-	\$	1,550,000
Building Improvements		2,269,746		10,302		-		2,280,048
Furniture, Vehicles, and Other Equipment		4,069,763		-		-		4,069,763
Right-of-Use Asset - Buildings		47,482		21,353		(11,181)		57,654
Right-of-Use Asset - Equipment		75,788						75,788
Total Capital Assets being								
Depreciated/Amortized		8,012,779		31,655		(11,181)	_	8,033,253
Less Accumulated Depreciation/Amortization								
Buildings		910,793		39,744		-		950,537
Building Improvements		1,165,267		104,792		-		1,270,059
Furniture, Vehicles, and Other Equipment		2,390,683		122,249		-		2,512,932
Right-of-Use Asset - Buildings		22,479		16,795		(11,181)		28,093
Right-of-Use Asset - Equipment		1,264		15,158			_	16,422
Total Accumulated Depreciation/Amortization		4,490,486		298,738		(11,181)		4,778,043
Governmental Activities Capital								
Assets, Net	\$	3,522,293	\$	(267,083)	\$		\$	3,255,210

Depreciation/Amortization expense was charged to governmental functions as follows:

Governmental Activities:

General Government	\$ 173,703
Housing and Client Services	 125,035
Total Depreciation/Amortization Expense - Governmental Activities	\$ 298,738

Notes to Financial Statements (continued) April 30, 2025

#### 3. DETAILED NOTES ON ALL FUNDS (continued)

#### Allocation of Indirect Costs and Employee Benefits to Grant Programs

The allocation of indirect costs creates an over or under-applied amount based on the actual costs incurred each year. Beginning May 1, 2019, the Council began direct charging employee benefits and consolidated the Central Services IT into the Indirect Cost Pool, resulting in one pool.

A detail of the costs allocated for the year ended April 30, 2025, is as follows:

	Indirect
	Costs
Under (Over) Applied Costs at April 30, 2024	\$ (10,311)
Costs Allocated During the Year	(1,057,245)
Actual Costs	1,117,539
Under (Over) Applied Costs at April 30, 2025	\$ 49,983

The following shows the calculation of the indirect cost rate, both budget and actual, for the year ended April 30, 2025:

	Budgeted	Actual
Basis for Indirect Cost Allocation		
Net Indirect Costs	\$1,099,084	\$1,117,539
Direct Salaries and Benefits	\$3,262,603	\$3,145,001
Effective Indirect Cost Rate	33.69%	35.54%

#### **Long-Term Liabilities**

	Beginning Balance	A	dditions	R	etirement	Ending Balance		ne Within
Note Payable	\$ 159,142	\$	-	\$	(102,654)	\$ 56,488	\$	56,488
SECO Loan Payable	824,329		-		(53,589)	770,740		54,825
Lease Liability	100,738		21,353		(27,123)	94,968		29,128
Compensated Absences	 119,798		220,776		(214,483)	 126,091		31,523
Governmental Activities Long-Term Liabilities	\$ 1,204,007	<u>\$</u>	242,129	\$	(397,849)	\$ 1,048,287	<u>\$</u>	171,964

The following changes in long-term liabilities occurred during the fiscal year ended April 30, 2025, as reported in the financial statements:

Compensated absences typically have been liquidated in the governmental funds.

Notes to Financial Statements (continued)
April 30, 2025

#### 3. DETAILED NOTES ON ALL FUNDS (continued)

<u>Long-Term Liabilities</u> (continued)

#### **Note Payable**

The note payable has a fixed interest rate of 5.1% and is due in 119 monthly installments of \$9,017, with a final payment of \$3,272. The note is secured by the Council's building and matures November 10, 2025.

#### **State Energy Conservation Office Loan**

On July 25, 2022, The Council entered into a loan agreement with the Texas Comptroller of Public Accounts through its State Energy Conservation Office. As of April 30, 2025, \$770,740 of the loan was received by the Council, a 2% annual interest rate began accruing as of the date of the contract, but the 13.5 year payout schedule did not begin until project completion which occurred during the prior fiscal year. Following is a payout schedule of the loan with payments being due quarterly on the last days of May, August, November and February of each year.

The estimated payout schedule for this loan is as follows:

As of			
April 30,	Principal	Interest	Total
2026	\$ 54,825	\$ 15,002	\$ 69,827
2027	55,929	13,898	69,827
2028	57,056	12,771	69,827
2029	58,206	11,621	69,827
2030	59,379	10,448	69,827
2031-2035	315,332	33,802	349,134
2036-2037	170,014	4,706	174,720
	\$770,740	\$102,248	\$872,988

#### Leases

The primary objective of GASB 87 is to enhance the relevance and consistency of information about governments' leasing activities. This statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. For additional information, refer to the disclosures below. Rental expenditures under all TCOG lease agreements were \$34,086 for 2025.

Notes to Financial Statements (continued)
April 30, 2025

#### 3. DETAILED NOTES ON ALL FUNDS (continued)

**Long-Term Liabilities (continued)** 

#### Leases (continued)

During 2025, the following leases existed:

21-month lease as Lessee for the use of 306 N Loop 288, Denton Assistance Center, Inc. for 138 sq ft. An initial lease liability was recorded in the amount of \$11,182. As of April 30, 2025, the lease was expired with a lease liability and a right to use asset of \$0. During 2025, a 24-month lease was executed with an initial lease liability recorded in the amount of \$14,997. As of April 30, 2025, the value of the lease liability is \$12,657. TCOG is required to make monthly fixed payments of \$646 through December 2025 and monthly payments of \$691 through December 2026. The lease has an interest rate of 7%. The net value of the right to use asset as of April 30, 2025 of \$12,498 (which includes accumulated amortization of \$2,498) is included with Buildings on the Lease Class activities table found below.

60-month lease as Lessee for the use of 900 E. Park Boulevard, Collin County Health Care Foundation Board for 568 sq ft. An initial lease liability was recorded in the amount of \$42,658 with an additional liability added of \$6,356. As of April 30, 2025, the value of the lease liability is \$21,135. TCOG is required to make monthly fixed payments of \$757. The lease has an interest rate of 7%. The net value of the right to use asset as of April 30, 2025 of \$17,063 (which includes accumulated amortization of \$25,595) is included with Buildings on the Lease Class activities table found below.

60-month lease as Lessee for the use of Toshiba copiers. An initial lease liability was recorded in the amount of \$75,788. As of April 30, 2025, the value of the lease liability is \$61,176. TCOG is required to make monthly fixed payments of \$1,492. The lease has an interest rate of 7%. The net value of the right to use asset as of April 30, 2025 of \$59,366 (which includes accumulated amortization of \$16,422) is included with Equipment on the Lease Class activities table found below.

	Bala	ance as of					Ba	lance as of
	Ma	y 1, 2024		Additions	R	Reductions	Αp	ril 30, 2025
Lease Liability								
Buildings								
Denton Assistance Center	\$	4,397	\$	-	\$	4,397	\$	-
Denton Assistance Center 2025		-		14,997		2,340		12,657
Collin County Health Care Foundation		22,047		6,356		7,268		21,135
Total Building Lease Liability		26,444		21,353		14,005		33,792
Equipment								
Toshiba Copiers 2024		74,296		-		13,120		61,176
Total Equipment Lease Liability		74,296	_			13,120		61,176
Total Lease Liability	\$	100,740	\$	21,353	\$	27,125	\$	94,968

Notes to Financial Statements (continued)
April 30, 2025

#### 3. DETAILED NOTES ON ALL FUNDS (Continued)

**Long-Term Liabilities (continued)** 

#### Leases (continued)

#### Amount of Lease Assets by Major Classes of Underlying Asset

		As of Fisca	al Year-end		
		Lease		Accumulated	
Asset Class	Asset Value		Ar	nortization	
Buildings	\$	57,654	\$	28,093	
Equipment		75,788		16,422	
Total Leases	\$	133,442	\$	44,515	

#### Principal and Interest Requirements to Maturity

		Governmental Activities				
Year	<u>P</u>	rincipal		<u>Interest</u>		
2026	\$	29,128	\$	5,793		
2027		28,824		3,696		
2028		21,165		1,885		
2029		15,851		560		
	\$	94,968	\$	11,934		

#### Retirement Plan

At April 30, 2025, substantially all employees were participants in the Texoma Council of Governments Employee Retirement Plan (the "Plan") administered by a corporate trustee, International City Management Association Retirement Corporation (ICMA-RC). The Plan is a defined contribution plan, which has been approved by the Internal Revenue Service for qualification under IRC Section 401(a), and provides retirement and death benefits based on a participant's vested interest. The Plan has a fiscal year-end of September 30. Employer contributions are 7% of participants' defined compensation, and participants are required to contribute 3% of their defined compensation. Employees may make voluntary after-tax contributions subject to certain limitations. Participants immediately vest in mandatory contributions, plus actual earnings thereon.

Vesting in Council contributions is based on years of continuous service according to a schedule, which provides full vesting at the end of seven years. The Plan investments are stated at fair value. Investments in securities traded on a national securities exchange are valued daily at the last quoted sales price on the day valuations are made. Other equity securities which are not traded on a particular day are reported at the last reported bid price. Debt securities are valued at a price deemed to best reflect fair value. The Council's total payroll in fiscal year 2025 was \$2,800,609 and the Council's contributions were based on a payroll of \$2,703,666. Total contributions of \$275,485 were made for the year, which consisted of \$189,620 employer contributions and \$85,865 of required employee contributions.

Notes to Financial Statements (continued) April 30, 2025

#### 3. DETAILED NOTES ON ALL FUNDS (Continued)

#### Deferred Compensation Plan and ROTH IRA

The Council has an agreement with the ICMA-RC to provide a deferred compensation plan in accordance with the Internal Revenue Code, Section 457, on a voluntary basis to fulltime employees. The Plan permits employees to defer a portion of their salary until future years. The deferred compensation is only available to participants at employment termination, retirement, or for an unforeseeable emergency. The Council makes no contributions to the plan. In accordance with federal law, a trust fund was established for the deposit of Section 457 assets. The trust fund is for the exclusive benefit of plan participants and beneficiaries. Because the assets are not owned by the Council but are held in a trust, the deferred compensation assets and related liabilities are not reported in the Council's financial statements. The Council's only responsibilities are to submit participant payroll deductions and enrollment change forms to the plan administrator (ICMA-RC). Other than reviewing quarterly statements for accuracy, the Council has no other fiduciary responsibility. GASB 97 does not apply to the plan. Investments are managed by the Plan's trustee. The choice of the investment option is made by the employee. TCOG employees did not contribute into the Plan during fiscal year 2025. The Council has an option to invest in a ROTH IRA plan, as well, which is also not subject to GASB 97. TCOG employees contributed a total amount of \$480 to the ROTH IRA investment option during the fiscal year.

#### **Interfund Balances and Transfers**

The following tables reflect the interfund balances at April 30, 2025. These are done to assist the funds with operations during the year and will be repaid as soon as practical, but are expected to be repaid within the next operating year.

#### **Interfund Balances**

	D	ue From	]	Due To
General	\$	148,560	\$	-
HUD		29,329		-
CSEC		-		510,890
TDHCA		129,168		-
TDHHS		17,450		-
Other		195,739		9,356
	\$	520,246	\$	520,246

#### Fund Deficit

The Commission on State Emergency Communications had a fund deficit at April 30, 2025 of \$110,028. All deficits are due to not receiving local funds by fiscal year end and will be funded by the end of the grant cycle.

Notes to Financial Statements (continued) April 30, 2025

#### 3. DETAILED NOTES ON ALL FUNDS (Continued)

#### Commitments and Contingencies

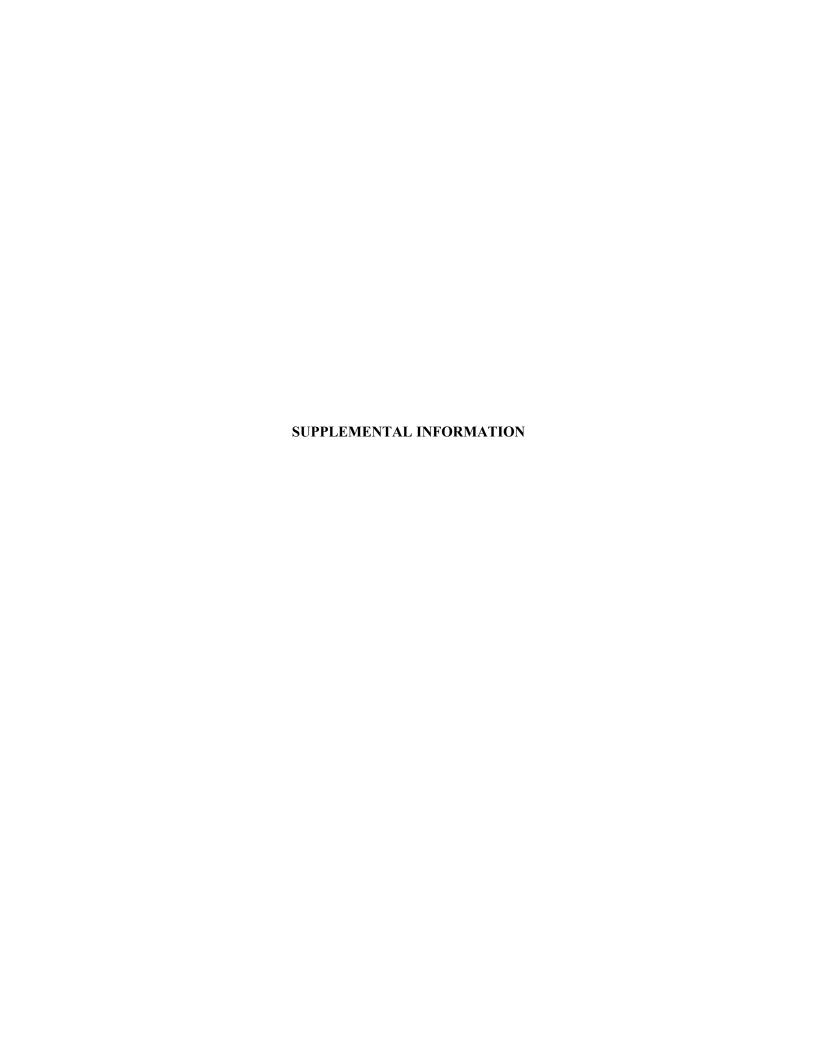
Certain expenditures in the Aging Programs are contracted out to other governments or local agencies to perform the specific services set forth in the grant agreements. The Council disburses grant funds to the subcontractors based on monthly expenditures and performance reports received from each agency.

Subcontractors are required to have an annual independent audit. The Council requires each agency to submit a copy of the audit reports. If such audits disclose expenditures not in accordance with terms of the grants, the grantor agency could disallow the costs and require reimbursement of the disallowed or questioned cost either from the Council or the delegate agency.

The Council generally has the right of recovery from the subcontractors. The Council participates in numerous federal and state assisted grant programs. Under the terms of these grants, the Council is subject to program compliance audits by the grantors or their representatives. Accordingly, the Council's compliance with applicable grant requirements will be established at some future date. If future program compliance audits result in questioned or disallowed costs, reimbursements would have to be made to the grantor agencies. Accordingly, the amounts, if any, of expenditures that might be disallowed by the grantor agencies cannot be determined at this time; however, Council management believes such amounts, if any, would be immaterial.

#### Risk Management

The Council is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; injuries to employees; employee's health and life; and natural disasters. The Council manages these various risks of loss by purchasing commercial insurance. Management believes such coverage is sufficient to preclude any significant uninsured losses to the Council.



# Schedule of Revenues and Expenditures by Object – Special Revenue Funds Year Ended April 30, 2025

	U.S			
	Department	Corporation for		Governor's
	of Housing	National and	Economic	Office
	and Urban	Community	Development	Criminal Justice
	Development	Service	Administration	Division
REVENUES				
Federal	\$ 9,948,028	\$ 321,541	\$ 38,763	\$ -
State	-	25,214	-	77,817
Local and In-Kind	14,582	(23,017)	215,000	-
Interest Income	3,397			
Total Revenues	9,966,007	323,738	253,763	77,817
EXPENDITURES				
Operational				
Direct Salaries	336,207	98,295	26,998	40,136
Benefit Program Costs	122,386	30,460	8,932	14,280
Indirect Costs	169,421	43,365	12,100	18,381
Travel	6,611	13,604	1,991	(87)
Supplies	19,396	4,106	346	4,193
Contracted Services	3,100	10,823	105	-
Other Direct Costs	13,690	117,181	2,336	870
Client Services				
Subcontracts	-	-	955	-
In-Kind Services	-	5,295	200,000	-
Other	9,005,093	890	-	44
Debt Service				
Lease Financing Principal	-	-	-	-
Lease Financing Interest				
Total Expenditures	9,675,904	324,019	253,763	77,817
Excess (Deficiency) of Revenues				
Over Expenditures	\$ 290,103	\$ (281)	\$ -	\$ -

Schedule of Revenues and Expenditures by Object –
Special Revenue Funds (continued)
Year Ended April 30, 2025

				Texas				
	Co	mmission	De	partment of				
	O	n State	Н	ousing and	Dep	artment of	Т	exas
	En	nergency	C	ommunity	En	nergency	Depa	rtment of
	Com	nunications		Affairs	Ma	nagement	Agı	riculture
REVENUES								
Federal	\$	-	\$	6,934,401	\$	314,286	\$	-
State		1,022,676		-		23,953		16,142
Local and In-Kind		2,256		175,872		4,862		-
Interest Income	-	1,811		-				_
Total Revenues		1,026,743		7,110,273		343,101		16,142
EXPENDITURES								
Operational								
Direct Salaries		190,194		697,712		38,987		6,016
Benefit Program Costs		60,159		262,162		13,247		2,389
Indirect Costs		84,332		323,314		17,544		2,832
Travel		12,763		42,491		-		903
Supplies		9,340		66,885		541		-
Contracted Services		-		-		-		3,048
Professional Services		-		44,798		-		-
Other Direct Costs		13,831		4,678,376		7,111		954
Client Services								
Subcontracts		-		937,227		-		-
Other		656,124		43,049		265,671		
Debt Service								
Lease Financing Principal		-		14,004		-		-
Lease Financing Interest		-		2,179				
Total Expenditures		1,026,743		7,112,197		343,101		16,142
Excess (Deficiency) of Revenues								
Over Expenditures	\$		\$	(1,924)	\$		\$	

Schedule of Revenues and Expenditures by Object –
Special Revenue Funds (continued)
Year Ended April 30, 2025

	Texas			
	Department	Texas		
	of Health	Commission on		
	and Human	Environmental	Office of the	
	Services	Quality	Governor	Total
REVENUES				
Federal	\$ 2,098,010	\$ -	\$ -	\$19,655,029
State	415,596	90,222	51,576	1,723,196
Local and In-Kind	674,277	2,769	-	1,066,601
Interest Income	52	-	-	5,260
Total Revenues	3,187,935	92,991	51,576	22,450,086
EXPENDITURES				
Operational				
Direct Salaries	787,229	37,048	224	2,259,046
Benefit Program Costs	256,537	14,770	76	785,398
Indirect Costs	351,580	17,454	101	1,040,424
Travel	22,988	2,692	-	103,956
Supplies	23,290	123	-	128,220
Contracted Services	47,071	-	-	64,147
Professional Services	1,634,284	-	-	1,679,082
Other Direct Costs	8,301	20,904	51,175	4,914,729
Client Services				
Subcontracts	3,600	-	-	941,782
In-Kind Services	46,361	-	-	251,656
Other	-	-	-	9,970,871
Debt Service				
Lease Financing Principal	-	_	-	14,004
Lease Financing Interest	-	_	-	2,179
Total Expenditures	3,181,241	92,991	51,576	22,155,494
Excess (Deficiency) of Revenues				
Over Expenditures	\$ 6,694	<u>\$</u> -	\$ -	\$ 294,592

Real Estate Assessment Center

## Financial Assessment Subsystem (FASS-PH)

## Financial Data Schedules (FDS) Schedule I: Balance Sheet

April 30, 2025

PHA SUE	A CODE: A NAME: BMISSION TYPE: OGRAM NAME:	Decembries	TX542 Fiscal Year End of Texoma Council of Gove Audited/Uniform Guidan Housing Choice Voucher	ernments ce
Line Item #	Assets	Description		HCV Total
	Current Assets C	'ach•		
111	Cash-Unrestricted	. d3 II.		\$ 1,017,902
	Cash - Other Restr	icted		171,300
	Total Cash			1,189,202
100	Receivables			
121	Accounts Receivab	ble - PHA Projects		180,940
		s, Net of Allowance for	r Doubtful Accounts	180,940
	Total Current As			1,370,142
				,
290	<b>Total Assets and</b>	<b>Deferred Outflows of</b>	Resources	\$1,370,142
212	Liabilities and Eq Liabilities Current Liabilitie	s		e 22.210
	Accounts Payable	•		\$ 23,219
	Total Current Lia			23,219
	Non-current Liabilit			171,300
	Total Non-curren	t Liabilities		171,300
300	Total Liabilities			194,519
<b>511 4</b>	Equity	٠,٠		
	Restricted Net Pos			1 175 622
	Unrestricted Net P			1,175,623
513	<b>Total Equity - Ne</b>	t Assets/Position		1,175,623
600	Total Liabilities, I Net Assets/Positi	Deferred Inflows of Ro	esources and Equity -	<u>\$1,370,142</u>

Real Estate Assessment Center

Financial Assessment Subsystem (FASS-PH)

Financial Data Schedules (FDS)

Schedule II: Income Statement

April 30, 2025

	PHA CODE: PHA NAME: SUBMISSION TYPE: PROGRAM NAME:	TX542 Fiscal Year End date: Texoma Council of Governm Audited/Uniform Guidance Housing Choice Vouchers	
Line Item#	Description	Troubing Choice Vouchers	HCV Total
	Revenue		<del></del>
70600	HUD PHA Operating Grants		\$ 9,393,963
	Investment Income - Unrestricted		108
71500	Other Revenue		3,259
70000	Total Revenue		9,397,330
	<b>Expenses Administrative</b>		
	Administrative Salaries		194,807
91200	Auditing Fees		3,100
91500	Employee Benefit Contributions - Administrative		74,625
91600	Office Expenses		59,952
91800	Travel		6,577
91810	Allocated Overhead		152,069
91000	Total Operating - Administrative		491,130
	<b>Expenses - Tenant Services</b>		
92100	Tenant Services - Salaries		127,654
92300	Employee Benefit Contributions - Tenant Services		44,816
92500	<b>Total Tenant Services</b>		172,470
96900	<b>Total Operating Expenses</b>		663,600
	<b>Excess of Operating Revenue over Operating</b>	Expenses	8,733,730
	Housing Assistance Payments		8,342,002
	<b>Total Expenses</b>		9,005,602
	Excess of Total Revenue over Total Expense	s	\$ 391,728
	Memo Account Information		
	Excess (Deficiency) of Total Revenue over (U	Inder) Total Expenses	\$ 391,728
	Beginning Equity	mucij ioun dapenses	\$ 783,895
	Prior Period Adjustments, Equity Transfer an	d Correction of Errors	Ψ 100,073
	Administrative Fee Equity	. Convenience de Linde	\$1,175,623
	Unit Months Available		14,532
	Number of Unit Months Leased		10,955
			-





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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Directors Texoma Council of Governments Sherman, Texas

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Texoma Council of Governments (the Council) as of and for the year ended April 30, 2025, and the related notes to the financial statements, which collectively comprise the Council's basic financial statements, and have issued our report thereon dated September 18, 2025.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Council's internal control over financial reporting (internal control) as a basis for designing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control. Accordingly, we do not express an opinion on the effectiveness of the Council's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Council's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

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To the Board of Directors Texoma Council of Governments

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Plano, Texas

September 18, 2025

Whitley FERN LLP



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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND STATE PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE

To the Board of Directors Texoma Council of Governments Sherman, Texas

#### Report on Compliance for Each Major Federal and State Program

#### Opinion on Each Major Federal and State Program

We have audited Texoma Council of Governments' compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* and the Texas Grant Management Standards that could have a direct and material effect on each of the Council's major federal and state programs for the year ended April 30, 2025. The Council's major federal and state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Council complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended April 30, 2025.

#### Basis for Opinion on Each Major Federal and State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and the Texas Grant Management Standards. Our responsibilities under those standards, the Uniform Guidance and Texas Grant Management Standards are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Council and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state program. Our audit does not provide a legal determination of the Council's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Council's federal and state programs.



#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Council's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and Texas Grant Management Standards will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Council's compliance with the requirements of each major federal and state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and the Texas Grant Management Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit
  procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the
  Council's compliance with the compliance requirements referred to above and performing such other procedures as
  we considered necessary in the circumstances.
- Obtain an understanding of the Council's internal control over compliance relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances and to test and report on internal control over compliance in
  accordance with the Uniform Guidance and the Texas Grant Management Standards, but not for the purpose of
  expressing an opinion on the effectiveness of the Council's internal control over compliance. Accordingly, no such
  opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

To the Board of Directors
Texoma Council of Governments

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Texas Grant management Standards. Accordingly, this report is not suitable for any other purpose.

Plano, Texas

September 18, 2025

Whitley FENN LLP

## Schedule of Expenditures of Federal and State Awards Year Ended April 30, 2025

	ss-Through Grantor/Program Title Federal Awards	Assistance Listing Number (ALN)	Pass-Through Grantor's Number	Expenditures
U.S. Department of Commerce Pass-Through Economic Development Administration				
Economic Development - Support for Planning Organizations Economic Development - Public Works	5	11.307 11.307	ED24AUS0G0096 08-79-05713	\$ 20,852 232,911
Total Economic Development Cluster (ALN 11.307)				253,763
	Tota	al U. S. Department of Commerce		253,763
U. S. Department of Housing and Urban Development				
Direct Programs: Office of Public and Indian Housing				
Housing Voucher Cluster				
Section 8 Housing Choice Vouchers 2023		14.871	TX542FSH505A015	6,306,537
Section 8 Housing Choice Vouchers 2024  Total Housing Voucher Cluster (ALN 14.871)		14.871	TX542FSH505A015	3,360,075 9,666,612
	Total II C Denominant of	Housing and Urban Development		9,666,612
U.S. Department of Energy Pass-Through Texas Department of Housing and Com				
		81.042 81.042 81.042	56230004087 56240004276 55220004065	195,844 417,667 196,048 809,559
Pass-Through Texas Department of Housing and Com Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE)		81.042 81.042	56230004087 56240004276	417,667 196,048
Pass-Through Texas Department of Housing and Com Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE)	munity Affairs	81.042 81.042 81.042	56230004087 56240004276	417,667 196,048 809,559
Pass-Through Texas Department of Housing and Com Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Total ALN 81.042  U.S Department of Health and Human Services	munity Affairs	81.042 81.042 81.042	56230004087 56240004276	417,667 196,048 809,559
Pass-Through Texas Department of Housing and Com Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Total ALN 81.042  U.S Department of Health and Human Services Pass-Through Texas Department of Housing and Com	imunity Affairs	81.042 81.042 81.042 Total U.S. Department of Energy	56230004087 56240004276 55220004065	417,667 196,048 809,559 <b>809,559</b>
Pass-Through Texas Department of Housing and Com Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Total ALN 81.042  J.S Department of Health and Human Services Pass-Through Texas Department of Housing and Com Comprehensive Energy Assistance Program	imunity Affairs	81.042 81.042 81.042 Total U.S. Department of Energy 93.568	56230004087 56240004276 55220004065	417,667 196,048 809,559 <b>809,559</b> 257,461 1,847,360
Pass-Through Texas Department of Housing and Com Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Total ALN 81.042  U.S Department of Health and Human Services Pass-Through Texas Department of Housing and Com Comprehensive Energy Assistance Program Comprehensive Energy Assistance Program	imunity Affairs	81.042 81.042 81.042 Total U.S. Department of Energy 93.568 93.568	56230004087 56240004276 55220004065 58940004185 58240004037	417,667 196,048 809,559 <b>809,559</b> 257,461 1,847,360 3,119,860
Pass-Through Texas Department of Housing and Com Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Total ALN 81.042  U.S Department of Health and Human Services Pass-Through Texas Department of Housing and Com Comprehensive Energy Assistance Program Comprehensive Energy Assistance Program Comprehensive Energy Assistance Program	imunity Affairs	81.042 81.042 81.042 Total U.S. Department of Energy 93.568 93.568 93.568	56230004087 56240004276 55220004065 58940004185 58240004037 58250004400	417,667 196,048 809,559 <b>809,559</b> 257,461 1,847,360 3,119,860 404,595 229,011
Pass-Through Texas Department of Housing and Com Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Total ALN 81.042  U.S Department of Health and Human Services Pass-Through Texas Department of Housing and Com Comprehensive Energy Assistance Program Comprehensive Energy Assistance Program Low-Income Home Energy Assistance Low-Income Home Energy Assistance	imunity Affairs	81.042 81.042 81.042 Total U.S. Department of Energy 93.568 93.568 93.568 93.568	56230004087 56240004276 55220004065 58940004185 58240004037 58250004400 81240004113	417,667 196,048 809,559
Pass-Through Texas Department of Housing and Com Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Total ALN 81.042  U.S Department of Health and Human Services Pass-Through Texas Department of Housing and Com Comprehensive Energy Assistance Program Comprehensive Energy Assistance Program Comprehensive Energy Assistance Program Low-Income Home Energy Assistance Low-Income Home Energy Assistance Total ALN 93.568	imunity Affairs	81.042 81.042 81.042 Total U.S. Department of Energy 93.568 93.568 93.568 93.568 93.568 93.568	56230004087 56240004276 55220004065 58240004185 58240004037 58250004400 81240004113 81250004458	417,667 196,048 809,559 809,559 257,461 1,847,360 3,119,860 404,595 229,011 5,858,287
Pass-Through Texas Department of Housing and Com Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Total ALN 81.042  U.S Department of Health and Human Services Pass-Through Texas Department of Housing and Com  Comprehensive Energy Assistance Program Comprehensive Energy Assistance Program Low-Income Home Energy Assistance Low-Income Home Energy Assistance Total ALN 93.568  CSBG Discretionary	imunity Affairs	81.042 81.042 81.042 Total U.S. Department of Energy 93.568 93.568 93.568 93.568 93.568	56230004087 56240004276 55220004065 58940004185 58240004037 58250004400 81240004113 81250004458	417,667 196,048 809,559 809,559 257,461 1,847,360 3,119,860 404,595 229,011 5,858,287
Pass-Through Texas Department of Housing and Com Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Weatherization Assistance for Low-Income Persons (DOE) Total ALN 81.042  U.S Department of Health and Human Services Pass-Through Texas Department of Housing and Com  Comprehensive Energy Assistance Program Comprehensive Energy Assistance Program Comprehensive Energy Assistance Program Low-Income Home Energy Assistance Low-Income Home Energy Assistance Total ALN 93.568  CSBG Discretionary CSBG Discretionary	imunity Affairs	81.042 81.042 81.042 Total U.S. Department of Energy 93.568 93.568 93.568 93.568 93.568 93.568	56230004087 56240004276 55220004065 58940004185 58240004037 58250004400 81240004113 81250004458	417,667 196,048 809,559 <b>809,559</b> 257,461 1,847,360 3,119,860 404,595 229,011 5,858,287 8,290 3,889

## Schedule of Expenditures of Federal and State Awards (continued) Year Ended April 30, 2025

Federal Grantor/Pass-Through Grantor/Program Title Federal Awards (continued)	Assistance Listing Number (ALN)	Pass-Through Grantor's Number	Expenditures
U.S Department of Health and Human Services (continued)			
Pass-Through Texas Health and Human Services Commission			
Administration for Community Living (continued)			
Special Programs for the Aging-Title III, Part B-Grants for Supportive Services and Senior Centers	93.044	HHS000874100027	594,437
COVID-19 - Special Programs for the Aging - Title III, Part B - Grants for Supportive Services and Senior Centers	93.044	HHS000874100027	
American Rescue Plan for Supportive Services under Title III-B of the Older Americans Act	93.044	HHS000874100027	77,686
Expanding the Public Health Workforce within the Aging Network for States (STPH)	93.044	HHS000874100027	24,325
Special Programs for the Aging-Title III, Part C-Nutrition Services	93.045	HHS000874100027	561,991
American Rescue Plan for Supportive Services under Title III-C of the Older Americans Act	93.045	HHS000874100027	89,405
Nutrition Services Incentive Program	93.053	HHS000874100027	150,306
Total Aging Cluster (ALN 93.044, 93.045 and 93.053)			1,498,150
Special Program for the Aging - Title VII, Chapter 3 - Programs for Prevention of Elder Abuse, Neglect and Exploitation	93.041	HHS000874100027	3,198
Special Programs for the Aging - Title VII, Chapter 2 Long Term Care Ombudsman Services for Older Individuals	93.042	HHS000874100027	37,506
Special Programs for the Aging - Title III, Part D - Disease Prevention and Health Promotion Services	93.043	HHS000874100027	6,711
American Rescue Plan for Disease Prevention and Health Promotion under Title III-D of the Older Americans Act	93.043	HHS000874100027	1,051
Total ALN 93.043			7,762
National Family Caregiver Support Program, Title III, Part E	93.052	HHS000874100027	182,529
American Rescue Plan for Preventive Health under Title III-E of the Older Americans Act	93.052	HHS000874100027	30,429
Total ALN 93.052			212,958
State Health Insurance Assistance Program	93.324	HHS000874100027	42,381
Total ALN 93.324			42,381
Medicare Enrollment Assistance Program	93.071	HHS000874100027	16,800
Medicare Improvements for Patients and Providers Act (MIPPA)	93.071	HHS000270200004	5,896
Total ALN 93.071	00.0.1		22,696
Aging And Disability Resource Center			
Housing Navigator Money Follows the Person Rebalancing Demonstration	93.791	HHS000270200004	55,516
Local Contact Agency, Money Follows the Person Demonstration	93.791	HHS000270200004	8,469
Total ALN 93.791			63,985

## Schedule of Expenditures of Federal and State Awards (continued)

Year Ended April 30, 2025

Federal Grantor/Pass-Through Grantor/Program Title	Assistance Listing Number (ALN)	Pass-Through Grantor's Number	Expenditures
Federal Award	is (continued)		
U.S Department of Health and Human Services (continued)			
Pass-Through Texas Health and Human Services Commission			
Operations Information and Referral Services			
Temporary Assistance for Needy Families	93.558	HHS000979200005	15,448
Temporary Assistance for Needy Families	93.558	HHS000979200005	26,658
RIDER House Bill 1	93.558	HHS000979200005	268
RIDER House Bill 1	93.558	HHS000979200005	36
Total ALN 93.558			42,410
Refugee and Entrant Assistance State/Replacement Designee Administered Programs	93.566	HHS000979200005	15,448
Refugee and Entrant Assistance State/Replacement Designee Administered Programs	93.566	HHS000979200005	26,658
RIDER House Bill 1	93.566	HHS000979200005	268
RIDER House Bill 1	93.566	HHS000979200005	36
Total ALN 93.566			42,410
Ohildrenia Haalik laasusaaa Dragraaa	02.757	111100000700000	
Children's Health Insurance Program	93.767	HHS000979200005	15,448 26,658
Children's Health Insurance Program	93.767	HHS000979200005	
RIDER House Bill 1	93.767	HHS000979200005	268
RIDER House Bill 1	93.767	HHS000979200005	36
Total ALN 93.767			42,410
Grants to States for Operation of Qualified High-Risk Pools	93.780	HHS000979200005	15,448
Grants to States for Operation of Qualified High-Risk Pools	93.780	HHS000979200005	26,658
RIDER House Bill 1	93.780	HHS000979200005	268
RIDER House Bill 1	93.780	HHS000979200005	36
Total ALN 93.780			42,410
American Rescue Plan (ARP) for LTCO under SSA Title XX Section 2043 (a)(1)(A)	93.747	HHS000874100027	18,480
			18,480
Child Care Information and Referral Services			
Child Care and Development Block Grant	93.575	HHS0009792000005	1,719
Child Care and Development Block Grant	93.575	HHS0009792000005	1,498
Total Child Care and Development Fund Cluster (ALN 93.575)			3,217
1	Total U.S. Department of Health and Human Service	es .	8,202,422
U. S. Department of Agriculture			
Pass-Through Texas Health and Human Services Commission			
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	HHS000979200005	15,448
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	HHS000979200005	26,658
RIDER House Bill 1	10.561	HHS000979200005	268
RIDER House Bill 1	10.561	HHS000979200005	36
Total Supplemental Nutrition Assistance Program Cluster (ALN 10.561)			42,410
	Total U. S. Department of Agricultur	re	42,410
Corporation for National and Community Service			
Direct Programs:	04.000	0000077000	E0 000
Retired and Senior Volunteer Program	94.002	22SRGTX002	59,929
Total ALN 94.002			59,929
Foster Grandparent Program	94.011	21SFGTX002	58,718
Foster Grandparent Program	94.011	24SFGTX003	177,308
Total Foster Grandparent/Senior Companion Center Cluster (ALN 94.011)			236,026
To	ital Corporation for National and Community Servic	e	295,955

## Schedule of Expenditures of Federal and State Awards (continued) Year Ended April 30, 2025

	Federal Grantor/Pass-Through Grantor/Program Title Federal Awards (continued)	Assistance Listing Number (ALN)	Pass-Through Grantor's Number	Expenditures
U. S. Department of Homeland Sec	eurity			
Pass-Through Office of the Gover	rnor			
Homeland Security Grant Program	5/1/2024-12/31/2024	97.067	2969008	35,202
Homeland Security Grant Program	1/1/2025-4/30/2025	97.067	2969009	17,805
Homeland Security Grant Program	519 IC Interoperable Comm	97.067	3124106	55,818
Homeland Security Grant Program	679 License Plate Readers	97.067	4298903	23,000
Homeland Security Grant Program	697 Protective Equipment	97.067	3124107	35,574
Homeland Security Grant Program	519 IC Interoperable Comm	97.067	3124108	57,964
Homeland Security Grant Program	679 License Plate Readers	97.067	4298904	54,427
Homeland Security Grant Program	697 Protective Equipment	97.067	5062201	38,889
Total ALN 97.067				318,679
	Total U.S	. Department of Homeland Security		318,679
	То	tal Expenditures of Federal Awards		\$ 19,589,400

## Schedule of Expenditures of Federal and State Awards (continued) Year Ended April 30, 2025

State Homeland Security Intended   Total Governor's Division of Emergency Management   Total Governor's Division of Emergency Management   Total Governor's Division of Criminal Justice Division of Criminal Justice Coordination   Pow24-00124   Averagional Criminal Justice Division of Criminal Justice Div	State Grantor/Pass-Through Grantor/Program Title		Pass-Through Grantor's Number	Expendi	itures
State Is homeland Scourly Interlocal         Pop22 00581         \$ 21.3           State Is homeland Scourly Interlocal         Total Governor's Division of Emergency Management         \$ 21.3           Occurance's Division of Orininal Justice Division         Pop22 00581         \$ 2.3           Regional Climital Justice Countination         Pop22 00581         \$ 2.7           Regional Climital Justice Countination         Pop22 00582         \$ 2.7           Regional Climital Justice Countination         Total Governor's Division of Criminal Justice Division         \$ 2.7           Commission on State Emergency Communications         N/A         3.92.7           Emergency 911-2024/2025         Total Commission on State Emergency Communication         \$ 90.2           Texas Commission on Environmental Quality         552.245010         90.2           Texas Health and Human Services Commission         Total Texas Commission on Environmental Quality         15.9         15.7           Texas Health and Human Services Commission         HISS000874100027         15.7		ite Awards			
State Center   Process			P0#22-00531	\$	21.344
Total Governor's Division of Criminal Justice Division Governor's Division of Criminal Justice Division Governor's Division of Criminal Justice Coordination	•				, -
Regional Climinal Justice Ordination   P09400124   427   Regional Climinal Justice Coordination   P09200039   832   83	State nomerand Security interiodal	Total Governor's Division of Emergency Management	FO#25-00059		
Regional Criminal Justice Coordination         P0924 00124 (925 0029)         \$2.2 (925 0025)           Regional Criminal Justice Coordination         Total Governor's Division of Criminal Justice Division         100.925 00029           Commission on State Emergency Communications         N/A         329.7           Emergency 911 - 2023/2024         N/A         329.7           Emergency 911 - 2023/2025         Total Commission on State Emergency Communications         98.2         99.2           Tosas Commission on Environmental Quality         \$25.245010         99.2           Tosas Commission on Environmental Quality         \$25.245010         90.2           Tosas Commis	Account of Biotelia of Admin to I had a Biotelia				.,
Regional Criminal Justice Coordination         FOW2500039         5.8.2           Commission on State Emergancy Communications         Total Governor's Division of Criminal Justice Division         N/A         3.9.2           Emergancy 911-2002/2024         N/A         369.6           Imergancy 911-2002/2025         Total Commission on State Emergancy Communication         N/A         669.6           Texas Commission on Environmental Quality         58.2 4.50100         90.2           Texas Health and Human Services Commission         Total Texas Commission on Environmental Quality         90.2           Texas Health and Human Services Commission           State General Revenue         HS000871400027         79.7           State General Revenue         HS000874100027         10.7           Texas Health and Human Services Commission         HS000874100027         10.7           For State General Revenue         HS000874100027         10.7           State General Revenue         HS000874100027         10.2			DO#04.004.04		40.746
Total Governor's Division of Criminal Justice Division   100,95	<del>-</del>				,
Commission on State Emergency Communications	Regional Criminal Justice Coordination	Total Covernante Division of Original Justice Division	PU#25-00039		
Emergency 911 - 2023/2025         N/A         3237           Emergency 911 - 2024/2025         Total Commission on State Emergency Communications         996.17           Texas Commission on Environmental Quality         582 45 9100         90.2           Municipal Solid Waste         Total Texas Commission on Environmental Quality         90.2           Texas Health and Human Services Commission         Total Texas Commission on Environmental Quality         90.2           Texas Each General Revenue         HHS000874100027         79.7           State General Revenue HJM Rate Increase         HHS000874100027         71.5           Housing Bond         HHS000874100027         71.5           Orbital Granter's Number 53916-0008-0001         HHS000874100027         71.3           SGR Assisted Living Facility (ALF)         6.0         19.2           ADRC SGR Operations         HHS000874100027         7.1           ADRC SGR Operations         HHS000874100027         1.3           ADRC SGR Operations         HHS000874100027         3.9           ADRC SGR Operations         HHS00087400004         3.2           ADRC SGR Operations         HHS000270200004         3.2           RIDER House Bill 1         HHS00087400007         3.2           RIDER House Bill 1         HHS0009792000005 <t< td=""><td></td><td>lotal Governor's Division of Criminal Justice Division</td><td></td><td>10</td><td>10,930</td></t<>		lotal Governor's Division of Criminal Justice Division		10	10,930
Total Commission on Environmental Quality   Municipal Solid Waste   Total Texas Commission on Environmental Quality   Sezua Health and Human Services Commission on Environmental Quality   Sezua Health and Human Services Commission   Hispoor Services Health Medical Health Me	Commission on State Emergency Communications				
Total Commission on Environmental Quality	<del></del> -		N/A	3	29,726
Municipal Solid Waste   Sez-24-50100   90.2	Emergency 911 - 2024/2025		N/A		66,451
Municipal Solid Waste   582.24.50100   90.2     Total Texas Commission on Environmental Quality   90.2     Total Texas Health and Human Services Commission		Total Commission on State Emergency Communications		99	6,177
Total Texas Commission on Environmental Quality   90,22	Texas Commission on Environmental Quality				
State General Revenue   HS000874100027   79,7   7	Municipal Solid Waste		582-24-50100		90,222
State General Revenue         HH5000874100027         79.7           State General Revenue HDM Rate Increase         HH5000874100027         15.7           Housing Bord         HH5000874100027         7.1           Ombudsman GR         HH500874100027         3.3           SGR Assisted Living Facility (ALF)         HH5000874100027         6.0           Total Grantor's Number 539-16-0008-0001         HH5000874100027         6.0           ADRC SGR Operations         HH5000270200004         6.9           ADRC Linespan Respite GR         HH5000270200004         6.9           ADRC Promoting Independence         HH5000270200004         6.9           RIDER House Bill 1         HH5000979200005         1.3           RIDER House Bill 1         HH5000979200005         1.3           211 Area Information Center Operations         HH5000979200005         76.1           211 Area Information Center Operations         Total Texas Health and Human Services Commission         40.10           Corporation for National and Community Service         Total Texas Health and Human Services Commission         40.10           Total Grantor's Number of National and Community Service         Total Texas Health and Human Services         25.2           Total Grantor's Number of National and Community Service         Total Texas		Total Texas Commission on Environmental Quality		9	0,222
State General Revenue         HH5000874100027         79.7           State General Revenue HDM Rate Increase         HH5000874100027         15.7           Housing Bord         HH5000874100027         7.1           Ombudsman GR         HH500874100027         3.3           SGR Assisted Living Facility (ALF)         HH5000874100027         6.0           Total Grantor's Number 539-16-0008-0001         HH5000874100027         6.0           ADRC SGR Operations         HH5000270200004         6.9           ADRC Linespan Respite GR         HH5000270200004         6.9           ADRC Promoting Independence         HH5000270200004         6.9           RIDER House Bill 1         HH5000979200005         1.3           RIDER House Bill 1         HH5000979200005         1.3           211 Area Information Center Operations         HH5000979200005         76.1           211 Area Information Center Operations         Total Texas Health and Human Services Commission         40.10           Corporation for National and Community Service         Total Texas Health and Human Services Commission         40.10           Total Grantor's Number of National and Community Service         Total Texas Health and Human Services         25.2           Total Grantor's Number of National and Community Service         Total Texas					
State General Revenue HDM Rate Increase					
Hussing Bond					
Ombudsman GR         HHS00874100027         13.9           SGR Assisted Living Facility (ALF)         6.0           Total Grantor's Number 539-16-0008-0001         122,6           ADRC SGR Operations         HHS000270200004         6.9           ADRC-Lifespan Respite GR         HHS000270200004         6.9           ADRC Promotting Independence         HHS000270200004         23.9           Total Grantor's Number HHS000270200004         HHS000979200005         1.3           RIDER House Bill 1         HHS000979200005         1.3           211 Area Information Center Operations         HHS000979200005         1.3           211 Area Information Center Operations         HHS000979200005         1.31           Retired Senior Volunteer Pogram         HHS7X-4000327235         2.1,4           Foster Grandparent Program         HHS7X-4000327235         2.1,4           Foster Grandparent Program         HHS7X-4000326803         3.7           Total Grantor's Number CT19210         21.3 <td< td=""><td></td><td></td><td></td><td></td><td>15,762</td></td<>					15,762
SGR Assisted Living Facility (ALF)         HHS000874100027         6.0           Total Grantor's Number 539:16-0008-0001         122,6           ADRC SGR Operations         HHS000270200004         6.9           ADRC-Lifespan Respite GR         HHS000270200004         38,2           ADRC Promoting Independence         HHS000270200004         23,9           RIDER House Bill 1         HHS000979200005         1,3           RIDER House Bill 1         HHS000979200005         1,3           RIDER House Bill 1         HHS000979200005         1,3           211 Area Information Center Operations         HHS000979200005         1,3           211 Area Information Center Operations         Total Texas Health and Human Services Commission         401,00           Corporation for National and Community Service         Total Grantor's Number Cryogram         HHSTX-4-0000327235         21,4           Foster Grandparent Program         HHSTX-4-0000327235         21,4           Foster Grandparent Program         Total Corporation for National and Community Service         25,2           Total Grantor's Number C719210         21,3           Total Grantor's Number C719210         C719210         21,3           Total Grantor's Number C719210         Total Expenditures of State Awards         5,15					7,142
					- ,
ADRC SGR Operations HHS000270200004 8.2. ADRC-Lifespan Respite GR HHS000270200004 6.9 ADRC-Diffespan Respite GR HHS000270200004 6.9 ADRC Promoting Independence HHS0002702000004 6.9 ADRC Promoting Independence HHS0002702000004 6.9 ADRC Promoting Independence HHS000270200000 5.3. ADRC Promoting Independence HHS000270200000 5.3. ADRC Promoting Independence HHS000979200005 6.3. ADRC Promoting Independence Independence HHS000979200005 6.3. ADRC Promoting Independence Inde			HHS000874100027		6,034
ADRC-Lifespan Respite GR ADRC Promoting Independence ADRC Promoting Independence Total Grantor's Number HHS000270200004  RIDER House Bill 1 RIDER	Total Grantor's Number 539-16-0008-0001			1	.22,689
ADRC Promoting Independence Total Grantor's Number HHS000270200004  RIDER House Bill 1 RIDER RIDER RESULT 1 RIDER RES	ADRC SGR Operations		HHS000270200004		38,285
Total Grantor's Number HHS000270200004         HHS000979200005         1,3           RIDER House Bill 1         HHS000979200005         1,3           RIDER House Bill 1         HHS000979200005         1,5           211 Area Information Center Operations         HHS0009792000005         76,1           211 Area Information Center Operations         HHS0009792000005         131,4           Corporation for National and Community Service         Retired Senior Volunteer Program         Total Corporation for National and Community Service         Total Corporation for National and Community Service         21,3           Total Corporation for National and Community Service         25,22           Total Corporation for National and Community Service         25,22           Total Corporation for National and Community Service         25,22           Total Grantor's Number C719210         21,3           Total Grantor's Number C719210         21,3           Total Expenditures of State Awards         1,671,3	ADRC-Lifespan Respite GR		HHS000270200004		6,989
RIDER House Bill 1   HHS000979200005   1,3   HHS000979200005   1,3   HHS000979200005   1,3   HHS000979200005   1,3   HHS000979200005   1,5   1	ADRC Promoting Independence		HHS000270200004		23,973
RIDER House Bill 1         HHS000979200005         1           211 Area Information Center Operations         HHS0009792000005         76,1           211 Area Information Center Operations         HHS0009792000005         131,4           Corporation for National and Community Service         Retired Senior Volunteer Program         HHSTX-4-000327235         21,4           Foster Grandparent Program         HHSTX-4-000327235         21,4           Texas Department of Agriculture         Total Corporation for National and Community Service         25,23           Total Grantor's Number C719210         21,3           Total Grantor's Number C719210         21,3           Total Texas Department of Agriculture         21,3           Total Expenditures of State Awards         1,671,35	Total Grantor's Number HHS000270200004				69,247
RIDER House Bill 1         HHS000979200005         1           211 Area Information Center Operations         HHS0009792000005         76,1           211 Area Information Center Operations         HHS0009792000005         131,4           Corporation for National and Community Service         Retired Senior Volunteer Program         HHSTX-4-000327235         21,4           Foster Grandparent Program         HHSTX-4-000327235         21,4           Texas Department of Agriculture         Total Corporation for National and Community Service         25,23           Total Grantor's Number C719210         21,3           Total Grantor's Number C719210         21,3           Total Texas Department of Agriculture         21,3           Total Expenditures of State Awards         1,671,35					
1,5   2,1   1,2					1,322
211 Area Information Center Operations         HHS0009792000005 131,4         76,1           211 Area Information Center Operations         HHS0009792000005 131,4         76,1           Corporation for National and Community Service           Retired Senior Volunteer Program         HHSTX-4-0000327235 21,4         21,4           Foster Grandparent Program         HHSTX-4-0000326803 3,7         3,7           Texas Department of Agriculture         25,21           Community and Economic Development Assistance Funds for Administrative and Technical Assistance Services         C719210 21,3           Total Grantor's Number C719210         21,3           Total Grantor's Number C719210         21,3           Total Expenditures of State Awards         1,671,3	RIDER House Bill 1		HHS000979200005		180
211 Area Information Center Operations         HHS0009792000005         131,4           Corporation for National and Community Service           Retired Senior Volunteer Program         HHSTX-4-0000327235         21,4           Foster Grandparent Program         HHSTX-4-0000326803         3,7           Texas Department of Agriculture           Community and Economic Development Assistance Funds for Administrative and Technical Assistance Services         C719210         21,3           Total Grantor's Number C719210         Total Texas Department of Agriculture         21,3           Total Texas Department of Agriculture         21,3           Total Expenditures of State Awards         1,671,3					1,502
Total Texas Health and Human Services Commission  Corporation for National and Community Service Retired Senior Volunteer Program Re	211 Area Information Center Operations		HHS0009792000005		76,180
Corporation for National and Community Service Retired Senior Volunteer Program Retired Senior Volunteer Program HHSTX-4-0000327235 21.4 Foster Grandparent Program Total Corporation for National and Community Service 25.21  Texas Department of Agriculture Community and Economic Development Assistance Funds for Administrative and Technical Assistance Services C719210 21.3 Total Grantor's Number C719210 Total Texas Department of Agriculture Total Expenditures of State Awards 1,671,38	211 Area Information Center Operations		HHS0009792000005		.31,465
Retired Senior Volunteer Program Poster Grandparent Program Retired Senior Volunteer Program RHSTX-4-0000327235 3,7 70tal Corporation for National and Community Service Community and Economic Development Assistance Funds for Administrative and Technical Assistance Services Community and Economic Development Assistance Funds for Administrative and Technical Assistance Services Total Grantor's Number C719210  Total Grantor's Number C719210  Total Expenditures of State Awards 1,671,35		Total Texas Health and Human Services Commission		40	1,083
Foster Grandparent Program  Total Corporation for National and Community Service  Texas Department of Agriculture  Community and Economic Development Assistance Funds for Administrative and Technical Assistance Services  Total Grantor's Number C719210  Total Expenditures of State Awards  HHSTX-4-0000326803 3,7 25,21 25,21 25,21 21,33	Corporation for National and Community Service				
Total Corporation for National and Community Service 25,21  Texas Department of Agriculture  Community and Economic Development Assistance Funds for Administrative and Technical Assistance Services C719210 21,3  Total Grantor's Number C719210 Total Texas Department of Agriculture 21,38  Total Expenditures of State Awards 1,671,38	· ·		HHSTX-4-0000327235		21,415
Total Corporation for National and Community Service 25,21  Texas Department of Agriculture  Community and Economic Development Assistance Funds for Administrative and Technical Assistance Services C719210 21,3  Total Grantor's Number C719210 Total Texas Department of Agriculture 21,3  Total Expenditures of State Awards 1,671,38	Foster Grandparent Program		HHSTX-4-0000326803		3,799
Community and Economic Development Assistance Funds for Administrative and Technical Assistance Services  Total Grantor's Number C719210  Total Texas Department of Agriculture Total Expenditures of State Awards  1,671,38		Total Corporation for National and Community Service		2	5,214
Community and Economic Development Assistance Funds for Administrative and Technical Assistance Services  Total Grantor's Number C719210  Total Texas Department of Agriculture Total Expenditures of State Awards  1,671,38	Taxas Denartment of Agriculture				
Total Grantor's Number C719210 21,3 Total Texas Department of Agriculture 21,38 Total Expenditures of State Awards 1,671,38	· · · · · · · · · · · · · · · · · · ·	nine	C719210		21,386
Total Texas Department of Agriculture 21,38 Total Expenditures of State Awards 1,671,38		WICCS	0113210		21,386
Total Expenditures of State Awards 1,671,39	Total Grantor o Humbor of Locato	Total Texas Department of Agriculture			
		Total Expenditures of Federal and State Awards			

Notes to the Schedule of Expenditures of Federal and State Awards Year Ended April 30, 2025

#### NOTE A - BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal and state awards (the Schedule) includes the federal and state award activity of Texoma Council of Governments under programs of the federal and state government for the year ended April 30, 2025. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and Texas Grant Management Standards. Because the Schedule presents only a selected portion of the operations of Texoma Council of Governments, it is not intended to and does not present the net position or changes in net position of Texoma Council of Governments.

#### NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Council accounts for all federal and state awards under programs of the federal and state government in the Special Revenue Funds. These programs are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present increases (i.e. revenues and other financing sources) and decreases (i.e. expenditures and other financing uses) in net current assets.

The modified accrual basis of accounting is used for these funds. This basis of accounting recognizes revenues in the accounting period in which they become susceptible to accrual, i.e. both measurable and available, and expenditures in the accounting period in which the liability is incurred, if measurable, except for certain compensated absences and claims and judgments, which are recognized when the obligations are expected to be liquidated with expendable available financial resources.

Federal and state grant funds for governmental funds are considered to be earned to the extent of expenditures made under the provisions of the grant. When such funds are advanced to the Council, they are recorded as unearned revenues until earned. Otherwise, federal and state grant funds are received on a reimbursement basis from the respective federal or state program agencies. HUD pays on a per voucher basis, therefore, it is not a reimbursement grant.

#### NOTE C - INDIRECT COST RATE

Texoma Council of Governments has elected to not use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

#### NOTE D – RELATIONSHIP TO THE BASIC FINANCIAL STATEMENTS

Federal and state awards are reported in the Council's basic financial statements as follows:

Total Governmental Fund Expenditures	\$ 22,155,494
Plus HUD revenue recognition timing difference	289,228
Less non federal/state expenditures	(1,183,923)
Subtotal	(894,695)
Total per SEFA/SESA	\$ 21,260,799

#### NOTE E - RELATIONSHIP TO FEDERAL FINANCIAL STATUS REPORTS

Amounts reported on the Schedule may not agree with the amount reported in the related Federal/State financial status reports files with grantor agencies because of the effect of accruals made in the Schedule.

Schedule of Findings and Questioned Costs Year Ended April 30, 2025

#### SECTION I – SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's reports issued:

Unmodified

Internal control over financial reporting:

Material weaknesses identified?

• Significant deficiencies identified? None Reported

Noncompliance material to the financial statements noted?

Federal and State Awards

Internal control over major programs:

Material weaknesses identified?
 No

• Significant deficiencies identified? None Reported

Type of auditor's report issued on compliance for major programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR section 200.516(a) of the Uniform Guidance and state awards as defined by the Texas Grant Management Standards?

None

Identification of major federal programs:

Assistance Listing Number Name of Federal Program or Cluster

14.871 Section 8 Housing Choice Vouchers

93.044, 93.045, 95.053 Aging Cluster

Weatherization Assistance for Low-Income Persons

Identification of major state programs: Name of State Program

Emergency 911

Dollar threshold to distinguish between Type A and Type B programs: Federal \$750,000

State \$750,000

Auditee qualified as a low-risk auditee? Yes

Schedule of Findings and Questioned Costs (continued) Year Ended April 30, 2025

### SECTION II – FINANCIAL STATEMENT FINDINGS

There are no current year findings.

## SECTION III – FEDERAL AND STATE AWARD FINDINGS AND QUESTIONED COSTS

There are no current year findings.

## PRIOR YEAR FEDERAL AND STATE AWARD FINDING AND QUESTIONED COSTS

There are no prior year findings.